## IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF MISSISSIPPI NORTHERN DIVISION

CIVIL CASE NO. 3:23CV272-HTW-LGI

NAACP, MISSISSIPPI NAACP, JACKSON NAACP, DERRICK JOHNSON, FRANK FIGGERS, CHARLES TAYLOR MARKYEL PITTMAN, CHARLES JONES PLAINTIFFS

#### AND

UNITED STATES OF AMERICA

PLAINTIFF INTERVENOR

#### **VERSUS**

SEAN TINDELL, COMMISSIONER OF PUBLIC SAFETY; BO LUCKEY, CHIEF OF THE OFFICE OF CAPITOL POLICE; CHIEF JUSTICE MICHAEL K. RANDOLPH; LYNN FITCH, ATTORNEY GENERAL

DEFENDANTS

## CONSOLIDATED WITH

JXN UNDIVIDED COALITION,
MISSISSIPPI VOTES, PEOPLES
ADVOCACY INSTITUTE, MISSISSIPPI
POOR PEOPLES CAMPAIGN, BLACK VOTERS,
MATTER, RUKIA LUMUMBA, AREKIA
BENNETT-SCOTT, DANYELLE HOLMES

PLAINTIFFS

### **VERSUS**

SEAN TINDELL, COMMISSIONER OF PUBLIC SAFETY; BO LUCKEY, CHIEF OF THE OFFICE OF CAPITOL POLICE DEFENDANTS

### TRANSCRIPT OF STATUS CONFERENCE

BEFORE THE HONORABLE HENRY T. WINGATE UNITED STATES DISTRICT JUDGE

SEPTEMBER 13, 2023 JACKSON, MISSISSIPPI

Exhibit 2

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Terri, call the case. 1 THE COURT: 2 **DEPUTY CLERK:** Your Honor, this is National 3 Association for the Advancement of Colored People, et al. 4 versus Tate Reeves, et al., Civil Action No. 3:23cv272-HTW-LGI. This morning we are here for a continuation of the 5 6 September 5th status conference, and at this time, I'm going to ask all counsel to state their names for the record, starting 7 8 with the plaintiff. 9 MR. RHODES: Good morning, Your Honor, Carroll Rhodes for the plaintiff, joined by Mark Lynch -- my co-counsel, Mark 10 11 Lynch, and Evan Walker-Wells. 12 **THE COURT:** Good morning to you. 13 MR. RUSS: Hello, Your Honor. Bert Russ with the U.S. Department of Justice. I'll let my colleagues introduce 14 themselves. 15 16 MS. WILLIAMS: Good morning, Your Honor, Angela Givens Williams for the United States. 17 MS. PAIGE: Good morning, Your Honor, Mitzi Dease 18 19 Paige with the United States Attorney's office. 20 **THE COURT:** Good morning. 21 MS. WU: Good morning, Your Honor, Paloma Wu for the JXN Undivided Coalition versus Tindall plaintiffs in the 22 consolidated case. 23 THE COURT: Good morning to you, too. 24 25 MR. RHODES: Your Honor, I forgot to mention joining

1 us by zoom for the plaintiffs, the NAACP, are Brenden Cline, 2 David Leapheart, and I think Joe Schottenfeld was supposed to 3 be on, but I don't see him. 4 THE COURT: All right. Good morning to you, too. 5 All right. The other side? 6 MR. SHANNON: Good morning, Your Honor. Rex Shannon 7 with my co-counsel, Gerald Kucia. We are here on behalf of the 8 state defendants in the NAACP case. 9 THE COURT: All right. MR. WILLIAMS: Good morning, Your Honor. Chad 10 11 Williams from the Attorney General's Office here on behalf of 12 Commissioner Sean Tindell and Bo Luckey in the JXN Undivided 13 Coalition consolidated case. **THE COURT:** Thank you, now. 14 Next. 15 MR. MARK NELSON: Good morning, Your Honor, Mark 16 Nelson on behalf of the Chief. 17 THE COURT: Good morning. And the Chief is present. MR. MARK NELSON: Yes, sir. 18 THE COURT: Good morning. 19 20 CHIEF JUSTICE RANDOLPH: Good morning. 21 **THE COURT:** Now, I believe that is all of the parties and persons, attorneys, who are here at counsel table. Now, is 22 23 there anyone who has sat him or herself out in the audience 24 instead? No, I don't see anyone else, don't see any hands. 25 Ready to proceed.

I had said that when we start today, I wanted to address the matter of the status of the Chief Justice, and I intend to do that now. What I'm going to do is provide an abbreviated opinion, and when I say abbreviated, I mean this is an opinion that is not to be accorded appealable status at this point because I have a couple of other points that I'm adding, and I want to add those before I contend that it is appealable by either side. That full opinion will be out shortly in the next couple of days, if not tomorrow, but it will be just -- it will not be today, but it will be out very soon.

After I go over these abbreviated points, then I want to hear from the parties on the matter of the Jane and John Does who are being notified by publication of the pending possibility of an injunctive -- of injunctive relief concerning any appointment that might be made. I have not had the argument on that point yet, and I would like to have that following this abbreviated matter here.

So, then, whoever is going to make those arguments should be prepared to deliver those arguments as soon as I finish this abbreviated opinion.

So then the abbreviated opinion: On June 1, 2023, this
Court issued its order, Docket No. 45, holding that the Chief
Justice of the Mississippi Supreme Court must be dismissed from
this Section 1983 lawsuit under the doctrine of judicial
immunity. This Court in this 24-page memorandum opinion

described how judicial immunity shelters judges, such as the Chief Justice, from civil lawsuits when the judge within the jurisdiction, within his jurisdiction, performs a quote-unquote judicial act or is about to perform a judicial act.

This Court's order citing precedent established by the United States Court of Appeals for the Fifth Circuit and the United States Supreme Court held that, quote, there are only two circumstances under which judicial immunity may be overcome: First, a judge is not immune from liability for nonjudicial actions, that is, actions not taken in the judge's judicial capacity; secondly, a judge is not immune for actions, although judicial in nature, taken in the complete absence of all jurisdictions. And I cited cases throughout my previous opinion, and I will not do so now. However, when I submit the completed opinion, all such relevant case authority will be submitted, as well as some that were not a part of the prior order.

Continuing, this Court previously found that neither of the above exceptions to judicial immunity exists here. This Court held that a judicial appointment by the Chief Justice constitutes a, quote-unquote judicial act, and that House Bill 1020 bestows upon the Chief Justice a, quote, legislative grant of jurisdiction, unquote, to appoint special temporary judges.

At the time this Court issued its order, the pleadings and submissions before this Court addressed only Section 1 of House

Bill 1020. The newly enacted Mississippi law at the heart of the conflict between the parties herein, HB 1020, Section 1, signed into law on April 21, 2023, prescribes the appointment mechanism that was at issue at the last session and what the Court addressed by its last opinion. I will not read that section again here, but the parties all know that section, and it was in the prior order, and the Court will recite it in its entirety in this order. That section indicated that it should stand repealed on December 31, 2026.

Continuing, skipping over some other cites and some other matters that I will enlarge later, plaintiffs allege that they addressed only the above Section 1 in their request for preliminary injunctive relief against the Chief Justice due to the exigent nature of the pending special judges' appointments. The pending special judges' appointments were to be made no later than 15 days after the passage of the act or 15 days from April 21, 2023. This Court's order, Docket No. 45, accordingly, addressed only House Bill 1020's specific provision, Section 1, which mandates appointment of special judges by the Chief Justice of the Mississippi Supreme Court.

Plaintiffs thereafter filed a motion to clarify, Docket No. 51, wherein plaintiffs assert that their complaint, Docket No. 1, raised two separate claims against the Chief Justice, Count 2, based on House Bill 1020, Section 1, and Count 3, based on House Bill 1020, Section 4.

House Bill 1020, Section 4 concerns the creation of a new court for the Capitol Complex Improvement District, CCID, in Hinds County, Mississippi, beginning on January 1, 2024. The Chief Justice, under this provision, quote, shall appoint the CCID inferior court judge, unquote. This provision in its entirety reads -- and I set out in the opinion exactly what that section provides. And that section indicates that it should stand repealed on July 1, 2027. As I said, this is the abbreviated version, and in the final version, all these matters will be mentioned, as well as some other observations.

Plaintiffs, by way of their motion to clarify, sought a ruling that plaintiffs' claims for declaratory relief regarding Section 1 are still alive, despite this Court's ruling, and that judicial immunity does not bar plaintiffs' Section 4 claim against the Chief Justice. Plaintiffs allege that these CCID inferior court judges, under House Bill 1020, Section 4, are akin to municipal court judges.

Plaintiffs point to Mississippi Code annotated Section 21-23-3 and Section 21-23-9 whereby the Mississippi Legislature has authorized the governing authorities of the municipality to appoint municipal judges and municipal judges pro tem. In the state of Mississippi, assert the plaintiffs, a municipal court judge has never been appointed by the Chief Justice.

Therefore, the Chief Justice's appointment of a CCID judge is not a traditional, quote-unquote, judicial act protected by

1 | judicial immunity.

First, this Court notes that its previous order dismissing the Chief Justice did not limit its dismissal to a specific claim by the plaintiffs. Rather, this Court found that judicial immunity shielded the Chief Justice from this litigation in its entirety.

This Court next addressed the plaintiffs' assertion that the Chief Justice's appointment -- excuse me. Let me back up. This Court next addresses the plaintiffs' assertion that the Chief Justice's appointment of a CCID judge amounts to a ministerial or administrative act, one that does not provide the Chief Justice the shield of judicial immunity.

If the plaintiffs' assertion is to be taken as true, however, then the Mississippi Legislature allegedly has placed the office of the Chief Justice in a precarious position. The legislature, by way of Section 4, has commanded that the Chief Justice of the Mississippi Supreme Court shall appoint the CCID inferior court judge.

Under the plaintiffs' theory, then, the Chief Justice could either be: A, in contempt for refusing to follow the mandate issued by the Mississippi Legislature; or B, subjected to personal attacks, declaratory and injunctive, for performing a nonjudicial act.

The Mississippi Legislature has established the creation of the CCID court pursuant to the authority vested in the

Plaintiffs are correct in their assertion that under Mississippi law, a judge has not traditionally appointed judges to a municipal court. In this Court's eye, however, the CCID court is akin to a municipal-hybrid court, although House Bill 1020, Section 4 bestows upon the CCID judge such powers, quote, as authorized by law for municipal courts, closed quote.

Several differences exist between the Mississippi municipal courts and the CCID inferior court. Some of these differences are illustrated as follows: One, House Bill 1020, Section 1D states that any person convicted in the CCID inferior court may be placed in the custody of the Mississippi Department of Corrections Central Mississippi Facility. Traditionally, however, persons convicted in municipal court are housed within the city of their conviction.

Two, CCID court judges shall be appointed by the Chief Justice, not the mayor nor governing municipal authority.

Three, the CCID judge shall be a qualified elector of

anywhere in the State of Mississippi, whereas a municipal judge shall be a qualified elector of the county in which the

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municipality is located.

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Four, the CCID court shall be repealed in 2027, while municipal courts traditionally have no established ending date.

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This Court, thus, is not persuaded by the plaintiffs' argument that because the Chief Justice does not traditionally appoint municipal judges in Mississippi, his appointment of a

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judge in a municipal-like court is a nonjudicial act.

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not a traditional municipal court. It is a municipal-hybrid

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court which the legislature has full authority to create. So

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this court is the first of its kind, not a court in a long line

As I said before, this judgeship, CCID, this judgeship is

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of such courts, but it appears to this Court that it is a

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hybrid court. And being a hybrid court, it needs to be

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accorded the status of such.

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despite this Court's grant of judicial immunity, the Chief

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Justice is subject to claims for declaratory relief under

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Section 1 and under Section 4. The Fifth Circuit has held that

The Court finally addresses plaintiffs' argument that

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a judge is not a proper party to a lawsuit challenging a state

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law's constitutionality because "no case or controversy exists

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between a judge to adjudicate claims under a statute and a

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litigant who attacks the constitutionality of the statute,

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unquote.

As I said, the cites to the various supporting opinions, in this Court's opinion, are there but not to be read off at this time.

A judge acting purely in his adjudicative capacity is not a proper party to a lawsuit challenging a state law, explained the Court, because the judge, unlike the legislature or State Attorney General, has no personal interest in defending the law. Indeed, in the matter here before the Court, the Chief Justice has constantly intoned that he has no personal interest in defending the law under attack here, that he is a part of this lawsuit because the plaintiffs brought him into the lawsuit because the law commands him to perform certain functions. But that command to perform functions does not make him a -- an interested party. He is simply commanded and must obey.

Further, the Fifth Circuit in its Section 1983 suit challenging the constitutionality of Mississippi's statutory procedures for the involuntary commitment proceedings held that the defendant judges, quote, do not have a sufficiently personal stake in the outcome of the controversy as to assure that concrete adverseness. Again, the Court is not citing here the authority for these matters, but they will be found in the Court's more detailed opinion.

So, then, in summary, this Court in this abbreviated opinion states that, one, it adheres to its prior ruling

according to Chief Justice judicial immunity relative to injunctive matters under Section 1.

This Court adheres to its prior ruling excusing the Chief Justice from this lawsuit in toto. This Court enlarges its prior opinion to embrace the same rulings for Section 4 for the same reasons and because the CCID judge in Section 4 is a municipal-hybrid which places that judgeship on a different level, and the analysis not quite congenial to the analysis conducted by the plaintiffs upon their challenge of the Chief Justice's judicial protection here.

The Court then dismisses plaintiffs' declaratory relief claims in both Section 1 and Section 4 because the Chief Justice is not a proper party, as I stated before.

As I mentioned earlier, all of this is set out in the Court's opinion and will be expounded upon because there are a couple of things that are going to be added, but they will not change the directive of this abbreviated opinion. And also, as I stated, this abbreviated opinion at this stage is not an appealable one, but the parties will have an appealable one shortly.

I also said at the top of my entry into the courtroom that I wanted to hear argument on the John and Jane Does who are noticed by the plaintiffs upon publication, that should they accept an appointment as a special circuit judge by the Chief Justice, that they may be subject to an injunction, and I have

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not had an argument -- heard argument on that, and I now wish to have argument on that. All other matters that are before the Court will be addressed when the Court finishes its appealable order on the matter I've just stated.

Now, then, let's move to the arguments on the John and Jane Does. Who will make that argument on behalf of the plaintiffs?

MR. LYNCH: I would, Your Honor, Mark Lynch for the plaintiffs.

> Would you please go to the podium. THE COURT:

MR. LYNCH: All right. So where we are now -- excuse me for a second. Where we are now, in light of Your Honor's abbreviated ruling that the Chief Justice is out of the case, the Court, as I understand it or heard today or heard just now, has not announced what it's going to do with respect to the temporary restraining order against the Chief Justice. If that temporary restraining order is lifted, the Chief Justice will presumably do what the legislature told him to do and make these appointments very quickly.

**THE COURT:** Now, I don't quite understand that last I have dismissed the Chief Justice from this lawsuit. comment.

> MR. LYNCH: Right.

THE COURT: Therefore, that dismissal obviates the injunctive relief that the Court initially filed against the Chief Justice. So he is not under an injunction once this

matter goes into effect pursuant to the Court's ruling.

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MR. LYNCH: So it will be effective when you issue your final ruling, not today?

THE COURT: That's right. As soon as I issue the final ruling, which is going to be -- not a ruling but simply the full opinion, then at that point the Chief Justice is completely out of this lawsuit as to Section 1 and Section 4, and that ruling, or at least that order is imminent.

MR. LYNCH: Thank you for that clarification, Judge.

So we have a very urgent, necessitous and acute need for the Court to grant the motion for leave to amend to bring in John Does 1 through 4 and to enter a temporary restraining order against them from accepting any appointment.

Recalling that the Court has held the Chief Justice under a temporary restraining order now for some time, that was based on the need to prevent imminent irreparable harm and to maintain the status quo.

By bringing in the Doe defendants, entering the TRO against them, I think that follows clearly from the logic of the Court's original TRO against the Chief Justice. That TRO now has become a cropper because of judicial immunity. But the irreparable harm and the need to maintain the status quo are the same, and that can be achieved by granting the motion for leave to amend and then entering a TRO against those four people. And we would implore the Court to do that

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simultaneously with the issuance of your final order so that there will be no gap where the Chief Justice would be constrained to make the appointments, and they would go into effect.

I think the force of the situation, the force of the actual circumstances are so exigent here in terms of preventing irreparable harm to constitutional rights and in maintaining the status quo until we can have a preliminary injunction, which we can move to quite quickly, that this relief that we have asked for in both the motion for leave to amend and in the motion for the TRO against the John and Jane Does, once the motion for leave has been granted. That has to happen. That Then step two would be entering the TRO. is step one.

**THE COURT:** Counsel, let me interject here and put a mark on your presentation so you can go right back to where you were in case I have a discussion of some length with you so that you won't forget the points you want to raise, because I don't want to disrupt your chain of thought.

MR. LYNCH: No, no.

**THE COURT:** But I do want to ask this question. You are asking that you be allowed to submit the appropriate paperwork to hold a Jane Doe or a John Doe who might be one of the persons to be appointed by the Chief Justice as a special circuit court judge under Section 1.

Now, you don't know the identities of those persons nor do

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you know any other aspects of those persons, not their profile, not their race, not their county of residence. You don't know anything at all about them at this point because no action has been done by the Chief Justice at this point. He will be free to do whatever he feels obligated to do under Section 1 as soon as I submit the detailed opinion that I'm going to file imminently. But as of right now, he has not made any appointments. So at this juncture, how can you tell me that your attempt at an injunction against any one of the four, and also I'm asking you whether this injunction is against all four or just four who meet certain profiles, that that profile will be in line with the allegations in your complaint?

MR. LYNCH: Judge, no matter who the Chief Justice appoints, those appointments are what we -- are the foundation for our claim. He could pick four African American judges that would be entirely acceptable, but the harm that we allege is that the citizens of Hinds County have been deprived of the right to elect these circuit court judges. And that is why it doesn't -- the profile of the appointees is irrelevant at this It's the deprivation of the right to elect that is the point. gravamen of our complaint in Section -- in Section 1, Count 2.

THE COURT: Counsel, the Chief Justice in the past has been allowed the authority to appoint special circuit In fact, he has appointed quite a few of the white iudaes. race, as well as the African American race. He has done that a

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number of times. And in each one of those instances, he made the appointment, and thus your argument seemingly is that when he did this in the past, that that was some sort of violation as you are now describing here. Is that correct?

MR. LYNCH: We haven't challenged the temporary appointment statute, Your Honor. And there are distinctions between the temporary appointment statute and the Section 1 statute. Under Section 1, the appointments are temporary in name only. They are almost the full length of a four-year elected term, from the date of passage of the act, it was about three and three-quarter years. That's one distinction.

Another distinction is that that appointment statute authorizes judges to handle cases that are pending, still The temporary judges -- and the reason for that, I pending. believe, is that the temporary judges are designed to deal with an emergency, backlogs or natural catastrophes and so forth. The appointed judges will be free to take brand new cases, and that is the distinction between the temporary statute.

So the fact that the Chief Justice has in the past appointed temporary judges, we don't -- we don't attack that in our complaint. But with the Section 1 appointees, the length, the fact that they have complete jurisdiction over the entire docket, new cases, they are not being there to deal with the backlog, they are being there to function as circuit court judges ab initio, these are distinctions that make this

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nevertheless --

different. And that's why the harm or the deprivation of the right to vote for these circuit court judges is different than any complaint one might have about the appointees under the other statute which we are not challenging in this case. **THE COURT:** Are you saying in the appointment previously of these judges, that that was a limitation on the type of cases they could handle, namely --MR. LYNCH: Yes, Your Honor. **THE COURT:** -- namely whether they were -- namely whether they were pending or new cases? MR. LYNCH: The statute is quite clear that these judges are to handle cases that are pending. That's in the statute. And they are truly temporary. They are truly temporary. THE COURT: But now this special judgeship, these four, they are, in essence, temporary too, aren't they? MR. LYNCH: Well, respectfully, we disagree on that, Your Honor. **THE COURT:** Well, but doesn't the statute itself say that that section shall stand repealed after a certain time period? MR. LYNCH: Yes, but that's after a full -- that's after nearly a full term. **THE COURT:** But not quite a full term, but

MR. LYNCH: Maybe a quarter of a year short of a full term under the statute, I believe.

**THE COURT:** But still, they are limited in their duration.

MR. LYNCH: Well, like any -- yes, all circuit court judges are. Let me put it this way. Not all. An elected circuit court judge is limited to a four-year term.

THE COURT: Yeah, limited to a four-year term where they can run again.

MR. LYNCH: Yes.

THE COURT: But again, on these circuit court judges to be appointed here, they are limited by statute, and as it stands right now, they would be phased out after a certain time period.

MR. LYNCH: But one of the problems here is that the Chief Justice would appoint as one of these Section 1 judges one of the currently sitting or previously sitting temporary judges, and they would end up with more than a four-year term. And there's the question of, you know -- let me not go there.

If you have a judge who is currently a temporary judge, truly a temporary judge, appointed pursuant to the statute, sitting on the court now, one of the four appointees could be one of those people, in which case that person is going to end up with a more than four-year term.

THE COURT: I think I know what you are going to say,

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but tell me, what would be your solution to this backlog if your position is supported here by the Court? What would be your solution?

MR. LYNCH: The preferred solution would be for the legislature to provide for more elected judges.

**THE COURT:** And the legislature, before it provides for more judges, should take us through some sort of analysis of the number of cases, type of cases, expected longevity of the cases, and the amount of money that's going to be needed to support that judgeship indefinitely, as well as the court administrator, as well as other people who necessarily become part of the court system.

Now, do you have any idea what that inquiry should be and what form it would take?

MR. LYNCH: Well, that is prescribed. And in fact, HB 1020 directs the administrative office to conduct exactly that kind of survey. That's a survey that, had the legislature gone about this the right way, they would have -- it would have -- let me say the preferred way --

**THE COURT:** And if they had determined on a benefit cost analysis that the benefit of a permanent circuit court judge is outweighed by the cost of only having so many cases temporarily that could be addressed over a short period of time would result in the nonappointment or noncreation of a permanent circuit judge, then would your answer be different,

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and in that possibility, that there should be special judges created over a temporary time period?

MR. LYNCH: Well, if -- if there is a backlog that can be addressed that doesn't take a near full term, the backlog may be resolved before the end of the full -- before the statute sunsets. It may be extended, too, of course. But the backlog could be resolved. And if it's a true emergency, a true emergency, there's the existent statute for the appointment of temporary judges that could be relied on.

But for some reason the legislature went further and gave these Section 1 judges a longer tenure, a wider authorization in terms of the docket they handle, and these are significant substantial distinctions between the way the temporary statute has operated.

THE COURT: In preparing for your argument and contemplating the type of question I just asked, have you made any assertion analysis on the Mississippi Legislature and how, as a full body, it might stand relative to creation of additional special judges, that is, whether that topic is a divisional one which would have no chance of passage?

> I'm sorry. I missed the word --MR. LYNCH:

> THE COURT: Would have no chance of passage.

MR. LYNCH: I don't have those powers of prophecy, Your Honor, to --

> I mean, when this matter was before the THE COURT:

legislature, do you know whether there was intense debate on this position?

MR. LYNCH: Oh, there certainly was. debate over whether the legislature should be appointing regular elected -- I'm sorry -- they wouldn't have been appointed -- whether they should have been authorizing elected That certainly was put forward and it was shot down.

THE COURT: And do you know whether there was a considerable body of legislators who were opposed to appointing new circuit judges?

> MR. LYNCH: There were.

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**THE COURT:** Okay. So then do you have any idea how substantial that conflict was?

MR. LYNCH: I don't have it off the top of my head, I'm sorry, Your Honor, but we certainly can put our hands on that relatively quickly.

**THE COURT:** Okay. Go ahead. I said put a mark where Now, go ahead and continue your argument. we started.

MR. LYNCH: Okay. So as I said, step one, we hope that Your Honor will grant the motion for leave to amend, and then, step two, once that amendment has been approved, you will issue the temporary restraining order that would prevent the John and Jane Does from accepting appointment, specifically from taking the oath of office, which I think is the clear dividing line between when you are not a judge and when you

become a judge. The Constitution requires all judges to take that oath of office, and that seems to us to be the clear dividing line.

Now, I suspect Your Honor would like to hear about the permissibility of this John and Jane Doe device. Should I move on to that?

> Go ahead. THE COURT: Yes.

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MR. LYNCH: We have cited authority from Fifth Circuit cases that the John and Jane Doe device is an accepted procedure when a plaintiff doesn't know the identity of the person who has or will cause the harm. I think this is a particularly compelling situation to do that because while we don't know the name of these people, they are -- they are identifiable with crystal clarity. They are the four people that the Chief Justice will appoint. So it's not going to be hard to figure -- it's not going to take a lot of discovery to figure out the actual identity of the John and Jane Does. will be known when the Chief Justice decides who he wants to appoint and who accepts those -- and who are prepared to accept those appointments.

Now, the question of whether injunctive relief can be entered against a John or Jane Doe I think is answered by both Rule 65(a), dealing with preliminary injunctions, and Rule 65(b), dealing with temporary restraining orders. It's clear in the face of the rule that a temporary restraining order can

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be granted without notice. Here we have done the best we can to provide notice by publishing our intentions in the Clarion Ledger. And if Your Honor enters the TRO we are asking for, we will get that published in the Clarion Ledger.

We would also request that the administrator of the courts, Mr. Snowden, be directed to give a copy of your temporary restraining order, the one that we hope you will issue, give a copy of that to the four appointees before they take the oath of office. So they will have notice of this temporary restraining order before the critical moment. that is certainly a permissible under Rule 65(a).

And then we further note that Rule 65(b), according to the Fifth Circuit in the *Corrigan* case, that a preliminary injunction can be issued against a party who has not yet been served. So the technicality that we may not have yet been able to serve the John Does and Jane Does isn't an obstacle to issuing a preliminary injunction. And, of course, you already issued a temporary restraining order.

This is admittedly an unusual procedure, but I believe, as we've demonstrated in our papers, and hopefully, if I'm getting across today, it is entirely consistent with the rules. And it has the ultimate perhaps, ultimate benefit of maintaining the status quo.

I don't recall any case authority THE COURT: directly on point cited by you. Am I correct?

I believe we did, Your Honor. MR. LYNCH: Which point did you think you were lacking?

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**THE COURT:** I'm saying that the anonymous -- the anonymity of the persons to be affected and their profiles, because you don't even know who they are yet, what race they are, even what county they are from or anything else. So what is your best case, then? Let me put it that way.

MR. LYNCH: All right. Our best case -- our best case is Vega versus Gusman, 2022 Westlaw 912232. This is from the Eastern District of Louisiana. "It has long been an accepted practice to allow claims against an unknown defendant to be amended to identify the defendant when his identity is discovered."

And as I said, because it's so clear who fits the definition of the -- who fits the definition of the appointee, that they are going to be the four people that the Chief Justice appoints, they will be quickly discovered without So that's on the Doe point. On --

THE COURT: Excuse me, Counsel. But you are asking this Court to enjoin them, are you not?

MR. LYNCH: Temporary restraining order, yes.

THE COURT: All right. On these cases you have cited, aren't they cases that appear -- excuse me. Aren't these directions of substitutions, don't they appear where a lawsuit has already been filed setting out the prerogatives of

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the lawsuit, and the John Does are listed anonymously 1 through 10, et cetera, and as soon as they are identified, then they are inserted, because we know that from the suggestions of the complaint that then they would be proper parties. Is that what you are saying here, that they are called fictitious defendants and they are to be substituted as soon as their identities are known?

MR. LYNCH: Yes, although I would disagree with the characterization of fictitious.

**THE COURT:** Well, there's a statute that calls them fictitious.

MR. LYNCH: Yes, but as I've said, these four people will be clearly identifiable.

The typical case, if there is a typical case, if you think of a 1983 case where a person is picked up by the police and beaten up pretty badly, and that person may not know -- not be able to allege in the complaint which of the officers actually did the beating, and so it's going to take discovery, going to take depositions to sort it out, who actually did what to whom, that is a circumstance in which -- I'm not saying this happens every day, but that's a circumstance in which the Doe device is used with some regularity.

Here, we don't need discovery. We are not going to have to wait very long at all to find out who the four John or Jane So I think it fits very comfortably with this Does are.

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principle that I read from the District of Louisiana case where it says until the true identity is discovered -- we are going to know the true identity very quickly.

THE COURT: When I said fictitious, I was referring to when they were still John or Jane Does. And there's a matter under removal, et cetera, or also on just regular lawsuits, which says they are fictitious until they are named. And then the one I was referring to, they are called fictitious for purposes of removal and for purposes of federal court jurisdiction until they are substituted, and then we know whether we have 1332 jurisdiction, that is, diversity. what I was saying. I wasn't saying that the individuals who might be named were fictitious. I was not saying that. then, continue your argument.

MR. LYNCH: Then the case on granting an injunction before the party enjoined has been made part of the suit by service of process, that's Corrigan Dispatch versus Casa Guzman, 569 F.2d 300. Those are the leading cases we have been able to locate in the Fifth Circuit.

THE COURT: Okay. Continue. Do you have anything else on that?

MR. LYNCH: I don't think so, Your Honor. Unless you have more questions, I think you've got our points. Again, I just want to emphasize the urgency involved here so that we have a seamless transfer from the current TRO against the Chief

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Justice to this new TRO that I hope you will enter so that there is no window, no sliver with which the Does could take the oath of office and assume office, because then the status quo is going to be very badly altered. Thank you.

THE COURT: All right. Thank you. Response? MR. SHANNON: May it please the Court. Good morning, Your Honor, Rex Shannon for the state defendants.

Your Honor, we have filed a response opposing the motion for a new TRO in this case. We submit that the newly filed TRO motion should be denied because it is premature, number one. Number two, because the plaintiffs have not made the requisite showing for a TRO pursuant to the four governing factors set out in the case law, number two. And number three, because we don't believe a TRO is authorized by the Federal Rules of Civil Procedure in these circumstances.

Your Honor, the plaintiffs are asking the Court to enter a TRO to prohibit prospective appointees from accepting appointment, from taking the oath of office, or otherwise assuming office as temporary special circuit judges in Hinds County. As things stand today, as Your Honor has rightly pointed out, we don't know the identity of those appointees. Regardless, Your Honor, those individuals are not now nor have they ever been parties to this litigation. They will only become parties, even as fictitious John and Jane Doe defendants, if and when this Court grants the plaintiffs'

motion to amend their complaint to make them parties.

Unless and until that occurs, Your Honor, and unless the plaintiffs file an amended complaint naming those folks as parties, there is no operative complaint by which this Court can assert personal jurisdiction over these prospective appointees. Your Honor, that means this Court presently has no authority to temporarily restrain any prospective appointees pursuant to Rule 65 or otherwise.

Your Honor, for that reason, we submit that any injunctive relief to be presently directed against such prospective appointees should be denied. Your Honor, the plaintiffs say these individuals don't have to be parties, as I understand their argument, to be enjoined, but Your Honor, respectively, that's not the case. Certainly where the defendant's identity is known, Rule 65 does permit the Court to enjoin a defendant before they are served and even without notice, but they still have to be named as a defendant in an operative complaint that is filed on this Court's docket.

Your Honor, for one thing, a Court has no jurisdiction to enter a restraining order against somebody who is not even a named defendant in a pending lawsuit. I think that is axiomatic, Your Honor. Additionally, it is well settled that injunctive relief cannot be awarded on its own. There has to be some operative complaint stating a cause of action against a person who is sought to be enjoined.

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Your Honor, this Court can't just issue a TRO against somebody who is not even named in a pending lawsuit as a defendant. Your Honor, as I appreciate the plaintiffs' argument, they have cited a single case in support of their specific argument that a TRO can be issued against a prospective defendant who has not yet been named in an operative complaint. That case is Corrigan Dispatch Company v. Casa Guzman SA. That's a 1978 Fifth Circuit case, 569 F.2d But Your Honor, as I mentioned when we were here last week, that case doesn't say what I understand the plaintiffs are saying that it does. As I read that case, that case merely says that Rule 65 does not require service of process before a named defendant can be enjoined.

Your Honor, as I read that case, the entity sought to be enjoined in that case had already been named as a defendant in an operative interpleader action. They just hadn't been served That's not the case here. Your Honor, in the case that's before the Court today, none of the fictitious John or Jane Doe defendants has even been named yet in an operative complaint. Until they are, Your Honor, respectfully, this Court has no authority to order them to do anything, and the current TRO motion should be denied.

Moving on, Your Honor, the State defendants submit that the motion should further be denied for all the reasons set forth in the State defendants' previously filed responses to

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the plaintiffs' renewed TRO motion that was filed previously, as well as their previously filed motion for preliminary injunction. Your Honor, those responses of the State defendants appear at ECF Docket No. 34 and No. 50 on the court's docket. Your Honor, they set forth in detail the reasons why the State defendants would submit that a TRO should be denied in this case.

Your Honor, the plaintiffs -- I will say the State defendants would adopt and incorporate by reference all the arguments and authorities set out in ECF Docket No. 34 and Docket No. 50.

Your Honor, the plaintiffs simply have not made the requisite showing under the four governing factors set out in the case law for a TRO. Your Honor, this Court has not made any findings regarding these four factors. No testimony or documentary evidence has been submitted in conjunction with the current motion that's pending before the Court for a TRO in support of those four factors. Your Honor, the plaintiffs have not shown a substantial likelihood of success on the merits in this case. They have not shown or demonstrated irreparable They have not made any showing in connection with this harm. motion as to the balance of harms. And they certainly haven't shown how the requested TRO against prospective appointees would serve the public interest.

Your Honor, those four factors have to be satisfied

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conjunctively, all four of them, before this Court can enter a TRO, specifically the TRO that's being requested now to enjoin prospective appointees from taking the oath of office and serving in the capacity in which they are appointed.

Your Honor, I would also mention the State defendants are not aware of any authority permitting the entry of a TRO against fictitious John or Jane Doe defendants. We haven't found anything authorizing that sort of TRO in our research. Ι know counsel opposite this morning mentioned I believe it was a district court case out of Louisiana. As I appreciate it, that case spoke to fictitious defendants and joinder of fictitious defendants in general. I didn't hear him to say that it had anything to do consideration of whether a TRO could be authorized against a fictitious defendant.

Your Honor, additionally, there is the matter of service I don't know how the Court can enjoin a defendant of process. in a case that it has no ability to serve with process ultimately. Your Honor, as I read the rules, the Federal Rules of Civil Procedure don't contemplate service of process on a fictitious defendant. That defendant has to be identified at some point and then named and then they are served under the Rules of Civil Procedure. The Federal Rules don't, I don't believe, reference service by publication. The Federal Rules do authorize service under the state rules. The Mississippi Rules of Civil Procedure do authorize service by publication,

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but not in these circumstances. They authorize service by publication in certain chancery proceedings, in certain proceedings authorized by statute, but they certainly don't contemplate service by publication against unknown fictitious John or Jane Doe defendants.

So I don't know how the Court can proceed to enter a TRO against a fictitious party that it has no ability to even serve with process, regardless of whether that TRO comes before or after service.

Your Honor, I did hear counsel opposite mention something about enjoining or directing Mr. Snowden to take some action regarding notification. Your Honor, Mr. Snowden, as it stands now, is not a party to this lawsuit. Respectfully, this Court has no jurisdiction to direct Mr. Snowden at this juncture to do anything, so I don't know how that solves anything.

Your Honor, again, a TRO, as we have discussed previously, under Rule 65, is authorized when the showing is made to last for 14 days. It can be renewed one time for 14 additional days, for a total of 28 days. As I understand counsel opposite, they are asking this Court to enter a TRO indefinitely. Your Honor, that is simply not authorized by Rule 65.

And finally, Your Honor, we had previously argued lack of standing. In connection with the two filings I mentioned earlier, Docket No. 34 and Docket No. 50, I would reurge that

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motion -- that grounds for opposing a TRO. I won't belabor that point now. But Your Honor, once again, as I've tried to stress every time I've come up to the podium in this case, a critical public safety feature of House Bill 1020 continues to be barred by this Court's current TRO that was entered on May the 12th. Your Honor, that TRO has now been in effect for 96 days longer than the 28-day timeframe permitted by Rule 65.

Your Honor, in light of that and in light of Your Honor's ruling read from the bench this morning reaffirming the dismissal of the Chief Justice, we would again ask the Court to dissolve what the State defendants respectfully submit is an improper TRO enjoining Chief Justice Randolph. If he is no longer a party in this case, then certainly that TRO can no longer be in force and effect, Your Honor.

For all of these reasons, Your Honor, the State defendants respectfully request that the Court would deny the plaintiffs' motion for a TRO to restrain these prospective appointees. Thank you, Your Honor.

**THE COURT:** Rebuttal, if any?

MR. LYNCH: Thank you, Your Honor.

First, on the operative complaint point, that's what the motion to amend, if granted, will do. If the Court grants our motion for leave to file the operative -- if the Court grants our motion for leave to amend, we will very promptly file the pleading, and then we will have an operative complaint.

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that point -- so I've tried to be very clear about this. one is granting the motion for leave to amend. Then there is an operative complaint. Step two is issuing the temporary restraining order.

Now, counsel opposite mentioned that the Corrigan complaint -- first of all, he discussed the Louisiana case that we rely on, *Vega versus Gusman*. No, I'm sorry. Ιt wasn't *Vega versus Gusman* he was referring to. referring to the Corrigan -- I was right the first time, Corrigan Dispatch. The Court said there, Your Honor, I'm going to read this, "It is not grounds for reversal that the trial court's interlocutory order was issued prior to the time that the appellant was made a party by substitute evidence of process."

Now, counsel opposite also said that party, the enjoined party, had been previously entered -- I'm sorry, had been previously made a party to the suit by an interpleader. Respectfully, that is wrong. The opinion is very clear that Mr. Guzman had not been one of the parties that was interpleaded. And then the Court issued a preliminary injunction against him before service of process had been made, and the Fifth Circuit said that was all right.

So it's a little complicated to follow the ins and outs of that case, but that's what it boils down to. He was a nonparty, he was enjoined, he said I shouldn't have been

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enjoined because I wasn't a party to this case, and the Court said, no, Rule 65(a) does not require that.

Let me say a word about the quantum of proof required at this stage. Counsel opposite has asserted that we haven't met any of the requirements for a temporary restraining order, and I think it's worth remembering a number of cases that we have In Asbury MS Gray-Daniels, 812 F.Supp. 2d 771, this is cited. Southern District of Mississippi, "Plaintiffs must provide sufficient evidence to support a prima facie case, but the evidentiary standard is not as high as would be required to entitle them to summary judgment."

Next case, Fifth Circuit in Daniels Health Sciences, 710 F.3d 579, and also in Janvey versus Alguire, 647 F.3d 857, in those cases the Court said that plaintiff does not have to prevail on every disputed issue of material fact or demonstrate that they are certain to win at the temporary restraining order level.

And similarly, in Allied Home Mortgage Corporation 830 F.Supp. 233, the Southern District of Texas said, "It would ordinarily be enough that the plaintiff has raised questions going to the merits so serious, substantial, difficult, and doubtful as to make them a fair ground for litigation and thus for more deliberate investigation."

So we have made a prima facie case. The prima facie case is that while every -- the citizens of every other county in

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Mississippi continue to vote for circuit court judges, that right has been taken away from the citizens of Hinds County, black and white alike. And the sheer statistics here, the sheer starkness of the disparate treatment of the citizens of one county is a prima facie showing of an equal protection claim.

And as to irreparable injury, the cases are legion, including one by Your Honor in the Church of Jackson case, the cases are legion that depravation of constitutional rights, even for minimal amounts of time, are sufficient to establish irreparable injury.

And as to balance of the hardships, we have cited cases that the government -- and no -- any defendant is never prejudiced by being prevented from violating the law. Here at this temporary restraining order level or stage, we have made a prima facie case that the citizens of Hinds County, black and white alike, are being deprived of a right, a valuable right, a precious right, that is available to the citizens of every other county of Mississippi, and that is enough to get an equal protection claim going and subject to further study, further litigation.

As to Mr. Snowden, he would be added by the amended We seek to add him in the amended complaint. complaint. So that objection is responded to.

I think I hit the highlights, as I understood them, of

did say when I was up here the first time that I couldn't pull

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legislature appears in ECF 41, which is our memorandum in support of the motion for preliminary injunction. But in there you will find answers to many of the questions, if not all of the questions that you asked. And that's pages 19 through 23, which is discussing some of the Arlington Heights factors with respect to procedural and substantive deviations that the legislature engaged in in the process of considering HB 1020. And in particular, the legislative history reflects that the legislature was aware that there's been a recent redistricting and a recent census, and a redistricting is due. And they are going to take that up next year.

Now, you know, you asked what could have been done differently? Well, temporary judges until the redistricting instead of appointing people -- putting appointed judges on for three and three-quarter years, there could have been a short-term temporary appointment until the redistricting exercise was completed. And it is really quite extraordinary and irregular to appoint judges to three and three-quarter terms, where within a few months you are going to be looking at the whole question of redistricting and potential assignment of new judges.

The statute that deals with the study that the legislature is supposed to take is Mississippi Code -- sorry, Your Honor, just give me a moment -- Mississippi Code 9-7-3(3). And there are six factors that are supposed to be considered in

considering the establishment of new judgeships. And at our brief, ECF 40, pages 20 through 21, we go through those six factors and we cite the legislative history that shows what the legislature did and most particularly what they didn't do. So that section of our briefing would be responsive to the Court's questions that you asked when I was originally up. Thank you.

> THE COURT: Thank you so much.

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MR. LYNCH: And one other thing that I recommend or highly urge the Court to review are the two declarations submitted by retired Chief Judge Tomie Green, particularly the second one, which is ECF -- it's ECF 47 and ECF 51. And she provides an account of what has really gone on during her tenure, what really went on during her tenure as a chief judge of the Hinds County Circuit Court, and it really is quite a different narrative than the one that the defendants propound. So I would urge the Court to take a look at that. Thank you.

THE COURT: Well, hold it now. She submitted two affidavits, didn't she?

> MR. LYNCH: Yes.

**THE COURT:** And in her first one, didn't she say that she was very appreciative of the special circuit judges who had been appointed to assist her court in the backlog?

MR. LYNCH: Yes, but she also pointed out the limitations in her declaration. You know, I think, fairly read, she appreciated the help she got, but it really wasn't an

answer to the underlying problems. 1 2 **THE COURT:** Such as what? 3 MR. LYNCH: The crime lab, the lack of tenure of 4 these judges, the fact that they were limited to pending cases, they were frequently reversed in their dispositions of criminal 5 6 matters. That must have been in her second 7 THE COURT: 8 affidavit, correct? 9 MR. LYNCH: Yes, it's all laid out in her second affidavit. 10 11 **THE COURT:** But that was not in her first affidavit, 12 was it? 13 MR. LYNCH: No. **THE COURT:** In her first affidavit, she supported the 14 15 Chief Justice, didn't she? 16 MR. LYNCH: I don't believe so, Your Honor. THE COURT: Well, look at that affidavit then, 17 18 because in her first affidavit, didn't she say she was 19 appreciative --20 MR. LYNCH: She was appreciative. 21 **THE COURT:** -- of the appointment of special judges? MR. LYNCH: She was appreciative of the help they 22 got, but she was in great disagreement with what the 23 legislature did because it didn't address the problems she 24 25 experienced.

**THE COURT:** In the second affidavit?

MR. LYNCH: Yes, the second affidavit is a fuller account.

THE COURT: But in the first affidavit, it was submitted by her, as well as by some other persons who benefited, other judges. They all were in support of the Chief Justice's appointments.

MR. LYNCH: Of the temporary appointments, Judge.

Those weren't three and three-quarter-year appointments. Those were genuine temporary appointments. They are two very different things.

THE COURT: I know that that is part of your argument. I know understand that's part of your argument, but they did not make that argument.

MR. LYNCH: Pardon?

THE COURT: I said that they didn't make that argument in the first wave of affidavits that were submitted. They just simply acknowledged their appreciation in the first wave of affidavits that were submitted because the Chief Justice submitted those.

MR. LYNCH: I think the first wave of affidavits,
Your Honor, while they give credit where credit is due, they
are also quite clear that the appointments authorized by
Section 1 are not the answers to the problems, and that they
create new problems. But they are what they are.

**THE COURT:** Okay. MR. LYNCH: Thank you, Your Honor. THE COURT: All right. Is there anything else from any of the other parties? All right. I don't see that there is. Therefore, thank you for the argument. And I expect all of these matters to be resolved very, very expeditiously. I know there are some other motions outstanding. I had said that I will address them probably by paper, but all of those will be dealt with. Thank you all very much. (HEARING CONCLUDED) 

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# CERTIFICATE OF COURT REPORTER

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I, Teri B. Norton, RMR, FCRR, RDR, Official Court Reporter for the United States District Court for the Southern District of Mississippi, appointed pursuant to the provisions of Title 28, United States Code, Section 753, do hereby certify that the foregoing is a correct transcript of the proceedings reported by me using the stenotype reporting method in conjunction with computer-aided transcription, and that same is a true and correct transcript to the best of my ability and understanding.

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comply with those prescribed by the Court and the Judicial Conference of the United States.

S/ Jeri B. Norton

TERI B. NORTON, RMR, FCRR, RDR OFFICIAL COURT REPORTER